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Message Text

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11
ORIGIN IO-03

INFO OCT-01 ISO-00 /004 R

66617
DRAFTED BY: IO/UNP:CLSTERMER
APPROVED BY: IO:RREIS
---------- 079382
R 252031Z JUL 75
FM SECSTATE WASHDC
INFO RUESUZ/AMEMBASSY BRASILIA 0000
AMEMBASSY LA PAZ

C O N F I D E N T I A L STATE 176059

FOLLOWING REPEAT USUN NEW YORK 3423 SENT SECSTATE INFO ABIDJAN
ASUNCION BANGKOK BANGUI BONN BRUSSELS CANBERRA COPENHAGEN
DUBLIN GABORONE GUATEMALA JAKARTA JIDDA LIBREVILLE LIMA
LONDON LUXEMBOURG MANAGUA MANILA MASERU MBABANE MONROVIA
MONTEVIDEO MUSCAT OTTAWA PANAMA VARIS PORT AU PRINCE RABAT
ROME SAN JOSE SAN SALVADOR SA
TO DOMINGO SEOUL SINGAPORE
STOCKHOLM TEHRAN THE HAGUE TOKYO WELLINGTON PEKING BRIDGETOWN
DATED JULY 24.

QUOTE

C O N F I D E N T I A L USUN 3423

E.O. 11652: GDS
TAGS: PFOR, UNGA, US
SUBJ: KOREA AT 30TH UNGA

REF: STATE 158345

1. SUMMARY: REPRESENTATIVES OF 9 OF 11 COSPONSORS OF DRAFT UNGA
RESOLUTION ON KOREA MET JULY 17 AT UK MISSION. (ABSENT: COSTA RICA,
BUSY IN UNSC; AND NICARAGUA, OTHER PRESSING BUSINESS.) DISCUSSION
EMPHASIZED KEY IMPORTANCE OF ENLISTING COSPONSORS FROM ASIA AND AFRIC
A.
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COSPONSORS EXPECT OPPOSITION TO TABLE HOSTILE RESOLUTION SIMILAR
TO LAST YEAR'S. WITH VIEW TO HANDICAPPING HOSTILE RESOLUTION,
EUGGESTION WAS MADE THAT USG SEND FOLLOW-UP LETTER TO PRESIDENT
OF UNSC ADVISING HIM OF MEASURES UNDERTAKEN TO REDUCE MANI-

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FESTATIONS OF THE UN COMMAND (UNC). ADDITIONALLY COSPONSORS FELT THAT RESUMPTION OF REPORTS TO UN ABOUT UNC, PARTICULARLY AS TO COMPOSITION AND DEPLOYMENT OF FOREIGN TROOPS UNDER UNC, WOULD BE HELPFUL IN BLUNTING OPPOSITION THRUSTS. STRESS ALSO PUT ON DESIRABILITY OF POSSIBLE AMENDMENT OF FRIENDLY RESOLUTION IN ORDER TO REMOVE IMPLICATION NOW BEING DRAWN BY FRIENDS AND OPPOSITION THAT RESOLUTION INCORPORATES UNGA IMPRIMATUR FOR PERMANENT U.S. MILITARY PRESENCE IN ROK. COSPONSORS ALSO CONSIDERED THAT A RELATIVELY FULL BRIEFING PAPER COULD PROVE HELPFUL IN LOBBYING FOR SUPPORT AND COSPONSORSHIP. END SUMMARY.

2. ADDITIONAL COSPONSORSHIP:

A. EUR:

UK AND NETHERLANDS SAID EC-9 OEETINGS SHOWED SUPPORT FOR RESOLUTION FROM ALL OF EC-9. THEY SAW THE FRG AS MOST PROBABLE ADDITIONAL EC-9 COSPONSOR. UU ADDED THAT DENMARK, PROBABLY IN CONJUCTION WITH SWEDEN, MAY TRY LATER TO PROMOTE UNGA CONSENSUS ON KOREAN RESOLUTION. OF EC-9, FRANCE REPORTEDLY HAS THE MOST RESERVATION REGARDING SUPPORT OF FRIENDLY RESOLUTION.

B. EA:

ON BASIS OF APPROACHES IN NEW YORK AND ABROAD, ROK AND JAPAN MADE CLEAR THAT ENLISTMENT ASIAN COSPONSORS NO EASY MATTER. BOTH REGARDED PHILIPPINES AS BEST, AND THAILAND AS SECOND BEST POSSIBILITYM JAPAN SAID INDONESIA AND MALAYSIA APPEAR TO FAVOR ABSTENTION AS THEY WANT TO BE NEUTRAL BETWEEN NORTH AND SOUTH KOREA AND SINGAPORE LIKELY TO FOLLOW SUIT. NEW ZEALAND FORESAW AUSTRALIA ALSO TAKING A NEUTRAL STANCE. COSPONSORS AGREED WITH REGARD TO EA AND OTHER AREAS THAT IMPENDING NON-ALIGNED MINISTERIAL PLENARY IN LIMA IS DAMPENING FACTOR, FOR TIME BEING AT LEAST, ON DECISIONS TO SUPPORT AND COSPONSOR. (USUN HAS REPORT, FOR INSTANCE, CONFIDENTIAL

THAT AUSTRALIA MAKING CLEAR TO NON-ALIGNED IN NEW YORK THAT IT WANTS INVITATION TO LIMA.)

C. NEA:

ROK SAID IT HAD SOLICITED COSPONSORSHIP IN OMAN AND MOROCCO AND THERE WAS HOPE THAT ONE OR BOTH MIGHT JOIN. US NOTED INTEREST IN RESOLUTION FROM IRAN'S MISSION. ROK ADDED THAT TEHRAN IS STUDING POSSIBLE COSPONSORSHIP (TEHRAN 6772 (NOTAL)).

D. AF:

ROK FORESAW GABON, LIBERIA, THE CENTRAL AFRICAN REPUBLIC, AND

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IVORY COAST AND LESOTHO AS LIKELY COSPONSORS. ROK ADDED THAT IVORY COAST HAS SAID IT WOULD WAIT TO SEE DEGREE OF AFRICAN COSPONSORSHIP BEFORE DECIDING. JAPAN MENTIONED GABON AS A GOOD CANDIDATE. U.S. NOTED SIERRA LEONE AS A POSSIBILITY (FREETOWN 1645 (NOTAL)).

E. ARA:

ROK WAS CONFIDENT THAT THE DOMINICAN REPUBLIC WILL COSPONSOR. ROK SAID IT HAS APPROACHED EL SALVADOR BUT EL SALVADOR HAS APPLIED IN EARLY JULY FOR OBSERVER STATUS IN THE NON-ALIGNED AND THEREFORE CO-SPONSORSHIP UNILKELY. PARAGUAY CONSIDERED GUATEMALA A LIKELY COSPONSOR.
US REPORTED UN MISSION OF HAITI AND PANAMA STATING CO-SPONSORSHIP U
DER CONSIDERATION. JAPAN SAID PERU'S FOREIGN MINISTER, DURING RECENT VISIT TO TOKYO, HAD SAID PERU WOULD ABSTAIN.

F. PRIME CANDIDATES.

COSPONSORS AGREED ON KEY POLITICAL IMPORTANCE OF ENLISTING FURTHER COSPONSORS FROM ASIA AND AFRICA. THEY CONSIDERED THE PHILIPPINES, (MANILA'S 9968 SUBSEQUENTLY REPORTED PHILIPPINE ASSURANCES OF COSPONSOREHIP) THAILAND, IRAN, MORROCCO, IRAN, OMAN, LIBERIA, CENTRAL AFRICAN REPUBLIC, GABON, LESOTHO, THE IVORY COAST AND SIERRA LEONE AS PRIME CANDIDATES. US URGED COSPONSORS TO LET THEIR MISSION ABROAD CONFIDENTIAL

KNOW ABOUT RESOLUTION AS WELL AS DESIRABILITY OF COOR-DINATION BETWEEN COSPONSORS. THE NETHERLANDS EXPLAINED THAT THE HAGUE CONSIDERS IT UP TO OTHERS OF THE SAME REGIONAL GROUP TO TAKE LEAD IN LOBBYING IN A GIVEN REGION. (KUALA LUMPUR 4068 (NOTAL)). AFTER MEETING, THE NETHERLANDS EXPLAINED TO US, AS IT HAD DONE EARLIER (USUN 3120 (NOTALL)) THAT THE HAUGE, FOR DOMESTIC POLITICAL REASONS, DOES NOT ANT TO TAKE AS FORWARD A POSITION THIS YEAR.

3. REACTION TO RESOLUTION:

A. NEW ZEALAND HAS SPOKEN WITH SENIOR MEMBER CHINA'S UN MISSION WHO COMMENTED THAT RESOLUTION IS "GOOD AS FAR AS IT GOES, BUT IT DOES NOT ADDRESS QUESTION OF FOREIGN TROOPS IN KOREA."NEW ZEALAND SUGGESTED POSSIBILITY OF INCOR-PORATING SOME LANGUAGE POSSIBILY SIMILAR ALONG BROAD LINES TO THOSE IN THE "SHANGHAI COMMUNIQUE" REGARDING THE "ULTIMATE OBJECTIVE" OF WITHDRAWAL US FORCES FROM TAIWAN.

B. RELATEDLY, NEW ZEALAND AND CANADA STRESSED THAT THE FRENCH AND SOME OTHERS (E.G., THE ROK AMBASSADOR PARK TO UN

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HAS ADVISED USUN THAT LIBERIA'S AND INDONESIA'S FOREIGN MINISTERS HAVE EXPRESSED THESAME CONCERN TO ROK) CONSIDER THAT SIXTH PREAMBULAR PARAGRAPH OF DRAFT RESOLUTION, BY SPECIFICALLY MENTIONING "DESIGNATION OF MILITARY OFFIIRS OF THE US... AS SUCESSORS IN COMAND, " CAN BE INTERPRETTED AS PUTTING AN UNGA IMPRIMATUR ON A CONTINUING US MILITARY PRESENCE IN KOREA AND TUS DISCOURAGES SUPPORT FOR THE RESOLUTION. NORTH KOREAN OBSERVER OFFICE REPORTEDLY ALREADY USING THIS TO DESCRIBE RESOLUTION AS "TRICK" DESIGNED TO PERPETUATE A MILITARY PRESENCE IN THE ROK. COSPONSORS AT MEETING SUGGESTED SUBSTITUTION OF SOME MORE GENERAL WORDING WHICH WOULD AVOID THE POSSIBILITY OF SUCH INTERPRETATION. SUBSEQUENTLY, ROK AMBASSADOR PARK HAS ALSO ENDORSED THIS SUGGESTION FOR ALTERNATE WORDING.
C. NO COSPONSOR REPORTED ANY SOVIET EXPRESSION ON RESOLUTION.

4. TACTICS:
A. JAPAN SAID SOME JAPANESE SOCIALISTS HAD MET KIM IL SUNG RECENTLY. KIM TOLD THEM THAT A RESOLUTION ON KOREA SIMILAR TO LAST
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YEAR'S HOSTILE RESOLUTION WOULD BE TABLED. (LAST YEAR'S HOSTULE RESOLUTION CALLED FOR WIRDRAWAL OF "ALL FOREIGN TROOPS STATIONED IN SOUTH KOREA UNDER THE FLAG OF THE UN.") NONE OF COSPONSORS HAD INFORMATION AS TO WHEN OTHER SIDE PALNNED TO SUBMIT A RESOLUTION.

B. CANADA AND NEW ZEALAND FELT IT WOULD BE HIGHLY USEFUL IN MAINTAINING ADVANTAGE GAINED BY EARLY SUBMISSION OF FRIENDLY RESOLUTION FOR THE US TO SEND A FOLLOW-UP TO ITS LETTER OF JUNE 27 TO THE PRESIDENT OF THE UNSC WHICH WOULD DESCRIDE THE MEASURES UNDERTAKEN TO REDUCE MANIFESTATIONS OF THE UNC INCLUDING RESTRICTED USE OF THE UN FLAG. THEY CONSIDERED IT DESIRABLE TO DO THIS EARLY, HOPEFULLY, BEFORE SUBMISSION OF A HOSTILE RESOLUTION. NEW ZEALAND STRESSED THAT THIS COULD GREATLY HANDICAP THE OTHER SIDE LEAVING IT LITTLE TO MAKE ISSUE OF IN ITS RESOLUTION.
C. CANADA ALSO UNDERLINED THAT THE CUBANS LAST YEAR HAD EXPLOITED THE FACT THAT THE UN HAD RECEIVED NO REPORTS IN RECENT YEARS REGARDING THE UNC. CANADA PREDICTED SIMILAR HOSTILE TACTICS THIS YEAR IF REPORTS NOT SUBMITTED TO UN.
D. UK CONSIDERED THAT A BRIEFING MEMORANDUM EXPANDING ON THE IMPORTANT POINTS SET FORTH IN THE CABLE UNDER REFERENCE COULD BE MOST USEFUL IN LOBBYING FOR SUPPORT AND CONSPONSORSHIP. UK SUGGESTED THAT MEMORANDUM MIGHT DEISCUSS THE PRESENT REALITY CONCERNING THE UNC AND IN SO DOING MAKE CLEAR THE DIFFERENCE BETWEEN US FORCES IN KOREA UNDER BILATERAL TREATY AND THOSE THERE UNDER THE UNC. UK CONTINUED THAT BRIEFING MEMORANDUM MIGHT ALSO USEFULLY COMMENT ON FUTURE ROLE (IF ANY) FORESEEN FOR UN (E.G. NNSR) IN CONNECTION WITH ARMISTICE IF NEW ARRANGEMENTS TO MAINTAIN ARMISTICE AGREEMENT ARE MADE. CANADA THOUGHT THAT FAIRLY FULL MEMORANDUM INCLUDING BACKGROUND

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MATERIAL ON FRIENDLY RESOLUTION WOULD BE PARTICULARLY
HELPFUL TO THOS POTENTIAL OR ACTUAL COSPONSORS AND SUPPORTERS
GOING TO LIMA FOR THE NON-ALIGNED MEETING.
E. US EMPHASIZED AND OTHERS AGREED THAT DRAFT RESOLUTION
IS A STRONG ONE AND IT IMPORTANT TO UNDERLINE CONFIDENTLY THAT
REQUIREMENTS OF LAST YEAR'S RESOLUTION 3333 (XXIX) BEING MET
IN GOOD FAITH WITH DRAFT RESOLUTION. US ALSO FOCUSED ON
INDISPENSABLE NEED FOR ENTITY TO ENFORCE THE ARMISTICE AGREEMENT
IN UNC IS DISSOLVED. IN THIS REGARD, UK, C
NADA AND OTHERS
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WONDERED IF THERE MIGHT NOT BE SOME POSSIBILITY OF EVENTUALLY
REPLACING THE UNC WITH AREPRESENTATIVE OF THE UNSYG NAMED TO
SUPERVISE THE ARMISTICE AND PROVIDED THE MEANS TO CARRY OUT
THIS RESPONSIBILITY.

5. COMMENT: A. DEPARTMENT IN AUTHORIZING LOBBYING EFFORTS,
MAY WITH TO GIVE SPECIAL CONSIDERATION TO COUNTRIES
LISTED IN PARA 2(F) ABOVE.
B. SUGGESTIONS ADVANCED AT MEETING BY OTHER COSPONSORS
SEEM WORTH CONSIDERATION.
C. US TOLD OTHERS THAT USUN, IN CONSULTATION WITH DEPARTMENT,
WOULD TRY HAND AT ASSEMBLING SOME FULLER DRAFTING MATERIAL.
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UNQUOTE KISSINGER

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Message Attributes

Automatic Decaptioning: X
Capture Date: 26 AUG 1999
Channel Indicators: n/a
Current Classification: UNCLASSIFIED
Concepts: TROOP DEPLOYMENT, TERRITORIAL REVERSION, UNGA RESOLUTIONS
Control Number: n/a
Copy: SINGLE
Draft Date: 25 JUL 1975
Decaption Date: 01 JAN 1960
Decaption Note:
Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Authority: greeneet
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 28 MAY 2004
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1975STATE176059
Document Source: ADS
Document Unique ID: 00
Drafter: IO/UNP:CLSTERMER
Enclosure: n/a
Executive Order: 11652 GDS
Errors: n/a
Film Number: D750258-1038
From: STATE
Handling Restrictions: n/a
Image Path:
ISecure: 1
Legacy Key: link1975/newtext/t197507106/baaaaqha.tel
Line Count: 247
Locator: TEXT ON-LINE, TEXT ON MICROFILM
Office: ORIGIN IO
Original Classification: CONFIDENTIAL
Original Handling Restrictions: n/a
Original Previous Classification: n/a
Original Previous Handling Restrictions: n/a
Page Count: 5
Previous Channel Indicators:
Previous Classification: CONFIDENTIAL
Previous Handling Restrictions: n/a
Reference: n/a
Review Action: RELEASED, APPROVED
Review Authority: greeneet
Review Comment: n/a
Review Content Flags:
Review Date: 23 APR 2003
Review Event:
Review Exemptions: n/a
Review History: RELEASED <23 APR 2003 by ShawDG>; APPROVED <29 SEP 2003 by greeneet>
Review Markings:

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Review Media Identifier:
Review Referrals: n/a
Review Release Date: n/a
Review Release Event: n/a
Review Transfer Date:
Review Withdrawn Fields: n/a
Secure: OPEN
Status: NATIVE
Subject: n/a
TAGS: PFOR, PORG, US, KS, UNGA
To: n/a INFO RUESUZ BRASILIA
LA PAZ
Type: TE
Markings: Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 06 JUL 2006